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Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 PM-03 L-02 DODE-00 CIAE-00 H-02 INR-07

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 /057 R

DRAFTED BY DOD:BWALLEN/EUR/CAN:DAKRUSE:MGH
APPROVED BY EUR:RDVINE
PM/ISO:CAPT PASZTALANIEC
L/EUR:KSGUDGEON
L/PM:JMICHEL
OASD/ISA/FMRA:PBARRINGER
---------- 105205
R 211443Z APR 75
FM SECSTATE WASHDC
TO AMEMBASSY OTTAWA
INFO USMISSION NATO

C O N F I D E N T I A L STATE 090698

E.O. 11652: GDS
TAGS: MARR, CA

SUBJECT: NORAD AGREEMENT

REF: OTTAWA 1292

1. WE HAVE REVIEWED DRAFT NORAD AGREEMENT TRANSMITTED BY REFTEL AND FIND IT ACCEPTABLE SUBJECT TO CHANGES SET FORTH PARA 2 BELOW:

2. (A) IN FIRST PARAGRAPH, FIRST SENTENCE, CHANGE "JOINT DEFENSE" TO "STRATEGIC DEFENSE". (B) IN SECOND PARAGRAPH, SECOND SENTENCE, CORRECT TYPOGRAPHICAL OMISSION OF "AMERICAN" FROM REFERENCE TO NORTH AMERICAN AIR DEFENSE COMMAND. (C) IN THIRD PARAGRAPH, SECOND SENTENCE, PUT A PERIOD AFTER "STRATEGIC MISSILES" AND DELETE REST OF SENTENCE. AMEND LAST SENTENCE TO READ: "ANOTHER IS THAT, WHILE LONG-RANGE BOMBERS CONTINUE TO POSE A THREAT TO NORTH AMERICA, MISSILES NOW CONSTITUTE
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THE PRINCIPAL THREAT." (D) DELETE SIXTH PARAGRAPH (BE-

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GINNING "IN ADDITION TO PERFORMING" AND ENDING "IN AN ACTIVE BALLISTIC MISSILE DEFENSE ARRANGEMENT") AND SUBSTITUTE THE FOLLOWING TWO PARAGRAPHS:

QUOTE IT IS DIFFICULT TO FORECAST THE TECHNOLOGICAL SCOPE OR THE SPECTRUM OF POTENTIAL THREATS THAT MAY

BESET OUR TWO COUNTRIES DURING THE TENURE OF THIS AGREEMENT. UNDER ANY CIRCUMSTANCES IT WILL BE MOST BENEFICIAL TO PROVIDE THE CAPABILITY FOR A BILATERAL ORGANIZATION TO RESPOND TO AEROSPACE THREATS THAT MAY JEOPARDIZE THE NORTH AMERICAN CONTINENT. TO THIS END, IT IS AGREED THAT NORAD WILL PROVIDE, IN ADDITION TO AIRSPACE WARNING, SURVEILLANCE AND CONTROL, AN ORGANIZATION THAT WILL BE CAPABLE OF ASSUMING AEROSPACE DEFENSE RESPONSIBILITIES MUTUALLY AGREED UPON BY BOTH CANADA AND THE UNITED STATES. CANADIAN PARTICIPATION IN PASSIVE AEROSPACE ACTIVITIES DOES NOT INVOLVE ANY COMMITMENT BY THE CANADIAN GOVERNMENT TO TAKE PART IN ANY ACTIVE BALLISTIC MISSILE DEFENSE ARRANGEMENT.

QUOTE NORAD WILL FUNCTION WITH THE PRIMARY OBJECTIVES OF: (1) ENABLING EACH PARTNER NATION TO SAFEGUARD ITS SOVEREIGN RIGHTS IN NORTH AMERICAN AIRSPACE; (2) CONTRIBUTING TO THE DETERRENCE OF AEROSPACE ATTACK ON NORTH AMERICA THROUGH MAXIMUM WARNING OF ATTACK AND DEFENSIVE CAPABILITIES; AND (3) IF DETERRENCE FAILS, DEFENDING AGAINST ATTACKS WITH AVAILABLE FORCES. UNQUOTE

(E) IN PARAGRAPH (6) OF PRINCIPLES (REFTEL) SPELL OUT PJBD TO READ "PERMANENT JOINT BOARD ON DEFENSE".

(F) IN PARA (10) OF PRINCIPLES, FIRST SENTENCE, CHANGE "THE RELEASE TO THE PUBLIC OF INFORMATION" TO "PUBLIC STATEMENTS".

3. IN PRESENTING PROPOSED CHANGES, EMBASSY SHOULD NOTE THAT USG HAS ACCEDED TO GOC DESIRE TO RETAIN TITLE OF "AIR DEFENSE" RATHER THAN CHANGE TO "AEROSPACE DEFENSE". WE BELIEVE IT IMPORTANT, HOWEVER, TO STATE CLEARLY THE CONFIDENTIAL

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AEROSPACE DEFENSE ROLE OF NORAD AND SET FORTH IN UNCLASSIFIED FORM SUCCINCT STATEMENT OF DEFENSE OBJECTIVES WHICH WILL ENABLE NORAD TO PLAN AND EXECUTE ITS RESPONSIBILITIES. INSOFAR AS TENURE IS CONCERNED, GOC SHOULD BE ADVISED THAT WE PREFER THE INDEFINITE PERIOD RATHER THAN THE FIVE YEAR TERM.

4. EMBASSY AUTHORIZED TO TRANSMIT TO GOC ABOVE CHANGES

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WHICH ARE IN LINE WITH MCC-PREPARED DRAFT WHICH HAS BEEN CONSIDERED BY BOTH SIDES IN PJBD DISCUSSIONS. IF EXTAFF OFFICIALS INDICATE THAT SUGGESTED CHANGES POSE SIGNIFICANT PROBLEM FOR GOC, WE PREPARED TO MEET WITH CANADIANS PROMPTLY EITHER IN WASHINGTON OR OTTAWA. PLEASE INFORM WASHINGTON ASAP OF GOC REACTION. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, AIR DEFENSE, MILITARY AGREEMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 21 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE090698
Document Source: CORE
Document Unique ID: 00
Drafter: BWALLEN/EUR/CAN:DAKRUSE:MGH
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750139-0982
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750432/aaaabdmc.tel
Line Count: 121
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 OTTAWA 1292
Review Action: RELEASED, APPROVED
Review Authority: ElyME
Review Comment: n/a
Review Content Flags:
Review Date: 06 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06 MAY 2003 by Izenbel0>; APPROVED <24 SEP 2003 by ElyME>
Review Markings:

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US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NORAD AGREEMENT
TAGS: MARR, MPOL, CA, US, NORAD, NORTH ATLANTIC AIR DEFENSE COMMAND
To: OTTAWA
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006